



City Council Chamber
735 Eighth Street South
Naples, Florida 33940

City Council Workshop Meeting - November 30, 1992 - 9:00 a.m.

Mayor Muenzer called the meeting to order and presided.

ROLL CALL

Present: Paul W. Muenzer, Mayor
Fred L. Sullivan, Vice Mayor

Council Members:
Kim Anderson
Alan R. Korest
Ronald M. Pennington
Peter H. Van Arsdale

Absent: R. Joseph Herms, Council Member

Also Present:

Dr. Richard L. Woodruff, City Manager
Kevin Rambosk, Assistant City Manager
Maria J. Chiaro, City Attorney
Dan Mercer, Public Works Director
Tom Smith, Fire Chief
Sheldon Reed, Fire Marshal
Leighton Westlake, Engineering Manager
Missy McKim, Comm. Development Director
John Cole, Chief Planner
Ann Walker, Planner II
Michael Whitcavage, Tradesworker
William Woznak, Cross Connection
Control Technician

George Henderson, Sergeant-At-Arms
Marilyn McCord, Deputy City Clerk
Charles Andrews
Werner W. Haardt
Tom O'Riley
Lionel L'Esperance
Sue B. Smith
Jeffory L. Perry
Gerry Gronvold
Other interested citizens and visitors

Media:

Eric Staats, Naples Daily News

Traci Griffith, WNOG

ITEM 1

ITEMS TO BE ADDED

Mayor Muenzer announced that it was necessary to determine a date for contract negotiations with the firefighters because of an impasse situation. It was agreed that Council will meet on January 11, 1993, for that purpose.

City Manager Woodruff distributed copies of the County's ordinance which will create a City/County Beach Renourishment Advisory Committee. City Attorney Chiaro informed Council that should they wish Council Members to serve on the Committee, language to that effect must be included in the ordinance.

Council discussed whether elected officials should be appointed to this Committee, terms of office, and responsibilities of the Committee and the TDC (Tourist Development Council). Council Member Pennington reviewed the recommendations he had made, noting that the intent was for the existing Committee to form a nucleus for the expanded City/County Committee. Council Member Anderson expressed her concern that City representatives on the Committee should be permanent residents of the City.

It was the consensus of Council to request that this item be discussed at the Joint City/County Meeting on December 9, 1992. City Attorney Chiaro will contact County Attorney Kenneth Cuyler in order to discuss the ordinance language and to communicate Council's suggestions.

ITEM 2

**DISCUSSION OF CROSS CONNECTION CONTROL PROGRAM. GUEST
SPEAKER IS LIONEL L'ESPERANCE OF J. L. WALKER VOCATIONAL-
TECHNICAL CENTER.**

City Manager Woodruff introduced this item by stating that all communities, under State law, must implement a cross connection control program. Dr. Woodruff read the State requirements (Attachment #1). He commented that Naples is the most difficult type of area in which to install such a program since it is a built-out community.

Public Works Director Dan Mercer and Cross Connection Control Technician Bill Woznak reviewed the City's cross connection control program and its phases for completion. Mr. Woznak began by emphasizing the importance of taking steps to protect the integrity of the area's water supply. Mr. Mercer informed Council that draft copies of the program's policies and procedures manual had been sent to professionals in the industry and to the DER (Department of Environmental Regulation).

Mr. Woznak displayed the various backflow assemblies, including reduced pressure principle assembly, double check valve assembly, double detector check valve assembly, and pressure vacuum breaker assembly. He also reviewed the various costs involved for testing and installation. Mr. Woznak presented a short video which explained the purpose of backflow preventers. He told Council, "We have a unique opportunity to set up an ordinance protecting our water supply, setting an historical precedent."

The program must be adopted by January, 1993, said Mr. Mercer. He assured Council that all budget implications had been addressed during the budget process, including certification, tools, gauges, etc. Dr. Woodruff explained that if the program is set up to put the burden of compliance on the customer, the City will have very little budgetary implications. However, should Council desire to proceed into more rapid compliance, there would be more serious budget implications for the City. As Council reviews this program, said Dr. Woodruff, it is necessary to be realistic. There are 15,000 existing customers who cannot be expected to fully comply with the new standards immediately. Council Member Pennington pointed out that the priority should be given to commercial customers and that it may be years before the City imposes the requirement of having all residences in total compliance. However, he added, whenever a water meter is changed out, a backflow preventer should be installed.

Reviewing the program's phases for completion, Dr. Woodruff said that all new construction, major renovations, and swimming pools would be required to comply. He also highly recommended that all City facilities be retrofitted. Phase I of the process will also include record keeping and a public education process. Additional phases will involve the customer.

In reply to Council Member Korest's question, Mr. Mercer said that the DER will periodically review the records and monitor the City's progress. The City will require an annual testing process as part of its record keeping program.

Council Member Korest suggested that Council and staff should proceed slowly, exercising good judgment, and not over-anticipate what the requirements will be. Council Member Pennington

City Council Workshop Meeting - November 30, 1992

agreed, noting, "This has the potential of being a bureaucratic nightmare." Vice Mayor Sullivan recommended a slow, transitional move into this program and not imposing too much of an impact on City customers.

Fire sprinkler systems were discussed next, with Fire Chief Smith noting that there had been approximately 94% compliance. Dr. Woodruff told Council that some cities had implemented an appeal process, so that if a property owner can prove that water pressure was reduced to a point where pressure cannot be certified with the installation of a backflow preventer, a variance will be issued. Some cities have also exempted all existing structures. Dr. Woodruff recommended that Naples include an appeals process.

Mr. Lionel L'Esperance, who is a certified backflow preventer teacher at J.L. Walker Vocational-Technical Center, addressed Council. He said that his intent was to answer any questions Council may have had with respect to two items: 1) Fire protection is vital, however, it is possible to have backflow protection with adequate fire protection. Quite often, booster pumps are all that is necessary to accommodate both. 2) There are many instant photography laboratories using tremendous amounts of chemicals in Collier County. Every one of those labs should have backflow protection in order to prevent water coming out of the shop from going into neighboring businesses, for instance, restaurants. Mr. L'Esperance informed Council that Naples Community Hospital has a tremendous backflow assembly and is complying perfectly. He agreed that the City should begin its program on a minimal basis but cautioned that the City's liability be protected.

Council Member Van Arsdale stressed the importance of quantifying the cost of this program, both on an annual and an on-going basis. Staff will provide financial information pertaining to the cost of retrofitting all City facilities. A list of all "high hazard" facilities within the City will also be provided. The State will make refinements to the program, including: Phase I - 1) Exempt single-family homes. 2) Any facility using re-use water must install a backflow preventer.

ITEM 3

**EXPLANATION OF TRAFFIC MODEL FROM JEFFORY L. PERRY OF
METROPOLITAN PLANNING ORGANIZATION.**

City Manager Woodruff announced that Jeffory Perry of the MPO (Metropolitan Planning Organization) had been invited to address Council in order to explain what the computer traffic models represent and to review the work of the MPO.

Mr. Perry described the traffic model which is divided into traffic zones and includes a mathematical

representation of the highway network. It also reflects the major highways and arterial roads. The end result of the model is a map which indicates how many trips are being made on any particular highway. There are 99 traffic zones and each zone has a land-use scenario. Council Member Pennington questioned the validity of some of the projections and said that, in his opinion, there is a need to confirm the numbers through a manual process.

With respect to the proposed Gordon River Bridge, Mr. Pennington asked how information would be obtained to determine the impact on the City if it were built, if it were not built, and if it were built in another location. Mr. Perry replied that a detailed traffic analysis will be part of the PD&E (Planning Development & Engineering) Study. If this had been a two-phased project, said Mr. Perry, the traffic analysis would have been done at the very beginning.

Mr. Perry described how the traffic model was created. It actually replicates highway conditions, he said and projects future traffic patterns. The build-out study will project maximum building capacity for the entire County. Mr. Perry informed Council that once all of the most recent census information has been received, the model will be improved.

Dr. Woodruff asked if an individual street analysis would be part of the PD & E Study, and Mr. Perry explained that when Phase II begins, Council will be in a position to designate what traffic work it wants accomplished. The City and County have the ability to stop the Study at any time, he added. Mr. Perry verified that projected traffic patterns indicate that a second crossing is needed. He said that there is very little through traffic in Naples, as the vast majority of vehicles have either their origin or destination in the City. Mr. Perry said further that although the widening of Golden Gate Parkway would add to capacity, a second bridge would still be necessary. He pointed out that it was important to take a proactive position before the existing bridges are taken out for construction. Mr. Perry reminded Council that a public transportation study was presently underway, adding, "We just can't continue to add pavement and bridges. The air quality is also going to be very important."

City Manager Woodruff stated that the intent of this Workshop item was to review the MPO's capabilities. He expressed appreciation for the work Mr. Perry and his staff had done and continue to do. Dr. Woodruff said that at this point, his opinion was that the Fatal Flaw Study should be done and when and if Phase II is done, a traffic analysis should be included. Discussion of the Fatal Flaw Study is tentatively scheduled for the County Commissioner's Meeting of December 15, 1992.

ITEM 4

DISCUSSION OF GUEST HOUSES/GUEST SUITES. CONTINUED FROM

City Council Workshop Meeting - November 30, 1992

AUGUST 31, 1992 WORKSHOP MEETING.

It was the consensus of Council to continue Item 4 to a December Workshop Meeting.

ITEM 5

**REVIEW OF AGENDA ITEMS ON WEDNESDAY, DECEMBER 2, 1992
REGULAR MEETING**

Item #8 - Variance/Rosie's Waterfront Cafe: Staff will verify which additional parking spaces have been striped. Staff will provide copies of the agreement between the City and Rosie's owner allowing the temporary use of outdoor dining tables pending approval of the petitions.

Item #10 - Revision of irrigation schedule: Staff will research the records back two to three years when the irrigation schedule was changed, specifically in the Port Royal area. Mayor Muenzer asked that staff provide an explanation with respect to the City's water capacity, State water restrictions and re-use water usage, particularly in the medians, so that the citizens understand that water is not being wasted. Staff will invite Mike Slayton, South Florida Water Management District, to the December 2nd Council Meeting to further discuss water restrictions.

Item #13 - Variance/2500 Gordon Drive: Staff will provide a list of "R1-E" lots within the City. Staff will also provide the F.E.M.A. requirements for 2500 Gordon Drive.

Item #15 - Nonconforming guest houses: This item will be delayed until after such time as it is discussed at a Workshop Meeting.

ANNOUNCEMENTS/CORRESPONDENCE/COMMUNICATIONS

Council Member Pennington inquired about the posting of signs before mullet season begins. Engineering Manager Westlake explained that the Florida Marine Patrol must approve any signs.

City Attorney Chiaro told Council that she had communicated with County Attorney Cuyler with respect to the Beach Renourishment Committee ordinance and Council's concerns thereof.

City Council Workshop Meeting - November 30, 1992

ADJOURN: 1:45 p.m.

PAUL W. MUENZER, MAYOR

JANET CASON
City Clerk

Marilyn McCord
Deputy City Clerk

These minutes of the Naples City Council were approved on 12/16/92.

City Council Workshop Meeting - November 30, 1992



City of Naples

Index

City Council Workshop Meeting

Monday, November 30, 1992

Convened 9:00 am / Adjourned 1:45 pm

ADJOURN	6
ANNOUNCEMENTS/CORRESPONDENCE/COMMUNICATIONS.....	6
CROSS CONNECTION CONTROL PROGRAM.	2
ITEMS TO BE ADDED	
Discussion - County ordinance, Beach Renourishment Committee.....	2
Set date for Firefighters union contract negotiations.....	2
M.P.O. TRAFFIC MODEL - EXPLANATION	4
REVIEW OF AGENDA ITEMS - DECEMBER 2, 1992 COUNCIL MEETING.....	6